| 1  | TO THE HONORABLE SENATE:   |  |  |
|----|--|--|--|
| 2  | The Committee on Natural Resources and Energy to which was referred                |  |  |
| 3  | Senate Bill No. 75 entitled "An act relating to aquatic nuisance species           |  |  |
| 4  | control" respectfully reports that it has considered the same and recommends       |  |  |
| 5  | that the bill be amended by striking out all after the enacting clause and         |  |  |
| 6  | inserting in lieu thereof the following:   |  |  |
| 7  | Sec. 1. 10 V.S.A. § 1452 is amended to read:                                       |  |  |
| 8  | § 1452. DEFINITIONS  |  |  |
| 9  | As used in this chapter:   |  |  |
| 10 | (1) "Agency" means the agency of natural resources Agency of Natural               |  |  |
| 11 | Resources.   |  |  |
| 12 | (2) "Aquatic nuisance" means undesirable or excessive substances or                |  |  |
| 13 | populations that interfere with the recreational potential or aquatic habitat of a |  |  |
| 14 | body of water. Aquatic nuisances include rooted aquatic plants and animal and      |  |  |
| 15 | algal populations.   |  |  |
| 16 | (3) "Aquatic plant" means a plant that naturally grows in water,                   |  |  |
| 17 | saturated soils, or seasonally saturated soils, including algae and submerged,     |  |  |
| 18 | floating-leafed, floating, or emergent plants.                                     |  |  |
| 19 | (4) "Biological controls" mean means multi-cellular organisms.                     |  |  |
| 20 | (5) "Board" means the water resources panel of the natural resources               |  |  |
| 21 | board. [Repealed.]   |  |  |

| 1  | * * *  |  |  |
|----|--|--|--|
| 2  | (9) "Secretary" means the secretary of natural resources Secretary of              |  |  |
| 3  | Natural Resources.   |  |  |
| 4  | (10) "Water resources" means the waters and the values inherent or                 |  |  |
| 5  | potential in waters and their uses.  |  |  |
| 6  | (11) "Waters" means all rivers, streams, creeks, brooks, reservoirs,               |  |  |
| 7  | ponds, lakes, and springs and all bodies of surface waters, artificial or natural, |  |  |
| 8  | which that are contained within, flow through, or border upon the state State or   |  |  |
| 9  | any portion of it.   |  |  |
| 10 | (12) "Personal watercraft" shall have the same meaning as set forth in             |  |  |
| 11 | 23 V.S.A. § 3302.  |  |  |
| 12 | (13) "Transport" means moving motor vehicles, vessels, personal                    |  |  |
| 13 | watercraft, seaplanes, trailers, and other equipment over land, but does not       |  |  |
| 14 | include movement within the immediate area required for loading and                |  |  |
| 15 | preparing vehicles, vessels, personal watercraft, seaplanes, trailers, and other   |  |  |
| 16 | equipment prior to movement into or away from a body of water.                     |  |  |
| 17 | (14) "Vessel" means every description of watercraft used or capable of             |  |  |
| 18 | being used as a means of transportation on water.                                  |  |  |
| 19 | Sec. 2. 10 V.S.A. § 1454 is amended to read:                                       |  |  |
| 20 | § 1454. TRANSPORT OF AQUATIC PLANTS AND AQUATIC                                    |  |  |
| 21 | NUISANCE SPECIES   |  |  |

| (a)(1) No person shall transport an aquatic plant or aquatic plant part, zebra    |
|---|
| mussels (Dreissena polymorpha), quagga mussels (Dreissena bugensis), <u>Asian</u> |
| clam (Corbicula fluminea), fishhook waterflea (Cercopagis pengoi), rusty          |
| crayfish (Orconectes rusticus), spiny waterflea (Bythotrephes longimanus), or     |
| other aquatic nuisance species identified by the Secretary by rule to or from     |
| any Vermont waters on the outside of a vehicle, boat, personal watercraft,        |
| trailer, or other equipment. This section shall not restrict proper harvesting or |
| other control activities undertaken for the purpose of eliminating or controlling |
| the growth or propagation of aquatic plants, zebra mussels, quagga mussels,       |
| Asian clam, fishhook waterflea, rusty crayfish, spiny waterflea, or other         |
| aquatic nuisance species.   |
| (2) When leaving a water of the State and prior to transport, vehicles,           |
| vessels, personal watercraft, seaplanes, trailers, and other equipment shall be   |
| visually inspected for aquatic plants, aquatic plant parts, zebra mussels, quagga |
| mussels, Asian clam, fishhook waterflea, rusty crayfish, spiny waterflea, and     |
| other aquatic nuisance species identified by the Secretary by rule, and if any    |
| aquatic nuisance species is identified, it shall be removed.                      |
| (b) Prior to launching a boat or personal watercraft in a lake or pond, a         |
| person shall wash the boat or personal watercraft in a boat wash facility if:     |
| (1) a boat wash facility is located at the lake or pond;                          |

| 1  | (2) the boat or personal watercraft is being transported from another              |  |  |
|----|--|--|--|
| 2  | water; and   |  |  |
| 3  | (3) the boat wash facility is available for public use.                            |  |  |
| 4  | (c) The Secretary may grant exceptions to persons to allow the transport of        |  |  |
| 5  | aquatic plants, zebra mussels, quagga mussels, Asian clam, fishhook waterflea,     |  |  |
| 6  | rusty crayfish, spiny waterflea, or other aquatic nuisance species for scientific  |  |  |
| 7  | or purposes, educational purposes, or other purposes specifically authorized by    |  |  |
| 8  | the Secretary. When granting exceptions allowing the transport of aquatic          |  |  |
| 9  | plants, zebra mussels, quagga mussels, or other aquatic nuisance species under     |  |  |
| 10 | this subsection, the Secretary shall take into consideration both the value of the |  |  |
| 11 | scientific or educational purpose and the risk to Vermont surface waters posed     |  |  |
| 12 | by the transport and ultimate use of the specimens. A letter from the Secretary    |  |  |
| 13 | authorizing the transport must accompany the specimens during transport.           |  |  |
| 14 | (e)(d) A Pursuant to 4 V.S.A. § 1102, a violation of this section may be           |  |  |
| 15 | brought in the Judicial Bureau by any law enforcement officer, as that term is     |  |  |
| 16 | defined in 23 V.S.A. § 3302(2), or, pursuant to section 8007 or 8008 of this       |  |  |
| 17 | title, a violation of this section may be brought in the Environmental Division    |  |  |
| 18 | of the Superior Court. When a violation is brought by an enforcement officer       |  |  |
| 19 | other than an environmental enforcement officer employed by the Agency of          |  |  |
| 20 | Natural Resources, the enforcement officer shall submit to the Secretary a copy    |  |  |
| 21 | of the citation for purposes of compliance with the public participation           |  |  |

| 1  | requirements of section 8020 of this title. If a violation is brought before one   |  |  |
|----|--|--|--|
| 2  | body, the same violation shall not be brought before the other body.               |  |  |
| 3  | Sec. 3. 10 V.S.A. § 1455 is amended to read:                                       |  |  |
| 4  | § 1455. AQUATIC NUISANCE CONTROL PERMIT  |  |  |
| 5  | (a) No person may shall use pesticides, chemicals other than pesticides,           |  |  |
| 6  | biological controls, bottom barriers, structural barriers, structural controls, or |  |  |
| 7  | powered mechanical devices in waters of the State to control nuisance aquatic      |  |  |
| 8  | plants, insects, or other aquatic nuisances, including lamprey, unless that        |  |  |
| 9  | person has been issued a permit by the secretary Secretary.                        |  |  |
| 10 | (b) Notwithstanding other requirements set forth in chapter 47 of this title       |  |  |
| 11 | to the contrary, the Secretary may issue permits under this section.               |  |  |
| 12 | (c) Persons desiring a permit under this section shall make application to         |  |  |
| 13 | the Secretary on a form prescribed by the Secretary.                               |  |  |
| 14 | (d) The Secretary shall issue a permit for the use of pesticides in waters of      |  |  |
| 15 | the State for the control of nuisance aquatic plants, insects, or other aquatic    |  |  |
| 16 | life, including lamprey, when the applicant demonstrates and the Secretary         |  |  |
| 17 | finds:   |  |  |
| 18 | (1) there is no reasonable nonchemical alternative available;                      |  |  |
| 19 | (2) there is acceptable risk to the nontarget environment;                         |  |  |
| 20 | (3) there is negligible risk to public health;                                     |  |  |

| 1  | (4) a long-range management plan has been developed which that                     |  |
|----|--|--|
| 2  | incorporates a schedule of pesticide minimization; and                             |  |
| 3  | (5) there is a public benefit to be achieved from the application of a             |  |
| 4  | pesticide or, in the case of a pond located entirely on a landowner's property,    |  |
| 5  | there is no undue adverse effect upon the public good.                             |  |
| 6  | (e) A landowner applying to use a pesticide on a pond located entirely on          |  |
| 7  | the landowner's property is exempt from the requirement of subdivision (d)(4)      |  |
| 8  | of this section.   |  |
| 9  | (f) The Secretary shall issue a permit for the control of aquatic nuisances        |  |
| 10 | by biological controls, bottom barriers, structural barriers, structural controls, |  |
| 11 | powered mechanical devices, or chemicals other than pesticides when the            |  |
| 12 | Secretary finds:   |  |
| 13 | (1) there is acceptable risk to the nontarget environment;                         |  |
| 14 | (2) there is negligible risk to public health; and                                 |  |
| 15 | (3) there is either benefit to or no undue adverse effect upon the                 |  |
| 16 | public good.   |  |
| 17 | (g) The use of bottom barriers, structural barriers, structural controls,          |  |
| 18 | powered mechanical devices, and copper compounds as an algaecide in waters         |  |
| 19 | with a surface area of one acre or less located entirely on a person's property    |  |
| 20 | and with an outlet where the flow can be controlled for at least three days is     |  |
|    |  |  |

exempt from the permit requirements of this section.

21

| 1  | * * *   |  |  |  |
|----|---|--|--|--|
| 2  | (i) An aquatic nuisance control permit issued under this section shall:       |  |  |  |
| 3  | (1) specify Specify in writing the Secretary's findings under subsection      |  |  |  |
| 4  | (d) or (f) of this section;.  |  |  |  |
| 5  | (2) specify Specify the location, manner, nature, and frequency of the        |  |  |  |
| 6  | permitted activity;.  |  |  |  |
| 7  | (3) contain Contain additional conditions, requirements, and restrictions     |  |  |  |
| 8  | as the Secretary deems necessary to preserve and protect the quality of the   |  |  |  |
| 9  | receiving waters, to protect the public health, and to minimize the impact on |  |  |  |
| 10 | the nontarget environment. Such conditions Conditions may include             |  |  |  |
| 11 | requirements concerning recording, reporting, and monitoring;                 |  |  |  |
| 12 | (4) be <u>Be</u> valid for the period of time specified in the permit, not to |  |  |  |
| 13 | exceed five years for chemical control, and not to exceed ten years for       |  |  |  |
| 14 | nonchemical control.  |  |  |  |
| 15 | (j) An aquatic nuisance control permit issued under this chapter may be       |  |  |  |
| 16 | renewed from time to time upon application to the Secretary. The process of   |  |  |  |
| 17 | permit renewal will be consistent with the requirements of this section.      |  |  |  |
| 18 | * * *   |  |  |  |
| 19 | (l) No permit shall be required under this section for mosquito control       |  |  |  |
| 20 | activities that are regulated by the Agency of Agriculture, Food and Markets, |  |  |  |
| 21 | provided that:  |  |  |  |

| 1  | (1) Prior to authorizing the use of larvicides or pupacides in waters of       |  |  |
|----|--|--|--|
| 2  | the State, the Secretary of Agriculture, Food and Markets shall designate      |  |  |
| 3  | acceptable control products and methods for their use and issue permits        |  |  |
| 4  | pursuant to 6 V.S.A. § 1083(a)(5); and   |  |  |
| 5  | (2) [Repealed.]  |  |  |
| 6  | (m) The Secretary may issue general permits for the use of nonchemical         |  |  |
| 7  | aquatic nuisance control activities, provided that the Secretary makes the     |  |  |
| 8  | findings required in subsection (f) of this section. A general permit issued   |  |  |
| 9  | under this subsection is not required to specify the exact location or the     |  |  |
| 10 | frequency of the permitted activity.   |  |  |
| 11 | (n) The Secretary shall not require a permit under this section for the use of |  |  |
| 12 | up to 15 bottom barriers on a lake, provided that:                             |  |  |
| 13 | (1) the bottom barriers are managed and controlled by a lake                   |  |  |
| 14 | association; and   |  |  |
| 15 | (2) each bottom barrier shall be of no greater size than 14 feet               |  |  |
| 16 | by 14 feet.  |  |  |
| 17 | Sec. 4. 4 V.S.A. § 1102(b) is amended to read:                                 |  |  |
| 18 | (b) The Judicial Bureau shall have jurisdiction of the following matters:      |  |  |
| 19 | * * *  |  |  |
| 20 | (27) Violations of 10 V.S.A. § 1454(a) relating to the transport of            |  |  |
| 21 | aquatic plans and aquatic nuisance species.                                    |  |  |

| 1  | Sec. 5. 23 V.S.A. § 3317(b) is amended to read:  |  |  |
|----|--|--|--|
| 2  | (b) A person who violates a requirement under 10 V.S.A. § 1454 shall be                          |  |  |
| 3  | subject to enforcement under 10 V.S.A. chapter 201 or a fine under this                          |  |  |
| 4  | <u>chapter</u> , provided that the person shall be assessed a penalty <u>or fine</u> of not more |  |  |
| 5  | than \$1,000.00 for each violation. A person who violates a rule adopted under                   |  |  |
| 6  | 10 V.S.A. § 1424 shall be subject to enforcement under 10 V.S.A. chapter 201,                    |  |  |
| 7  | provided that the person shall be assessed a penalty of not more than \$300.00                   |  |  |
| 8  | for each violation. A person who violates any of the following sections of this                  |  |  |
| 9  | title shall be subject to a penalty of not more than \$300.00 for each violation:                |  |  |
| 10 | § 3306(e) marine toilet  |  |  |
| 11 | § 3312a operation of personal watercraft   |  |  |
| 12 | Sec. 6. ANR REPORT; AQUATIC NUISANCE TRANSPORT; LAKE   |  |  |
| 13 | CHAMPLAIN  |  |  |
| 14 | (a) On or before November 1, 2017, the Secretary of Natural Resources                            |  |  |
| 15 | shall submit to the Senate Committee on Natural Resources and Energy and                         |  |  |
| 16 | the House Committee on Natural Resources, Fish and Wildlife a report                             |  |  |
| 17 | regarding how to control the transport of aquatic nuisances to and from Lake                     |  |  |
| 18 | Champlain. The report shall include:   |  |  |
| 19 | (1) an inventory of the boat washing facilities or other aquatic nuisance                        |  |  |
| 20 | control measures currently employed at boat launches, marinas, or other areas                    |  |  |
| 21 | on Lake Champlain;   |  |  |

| 1  | (2) a summary of whether the current measures to control aquatic                |
|----|---|
| 2  | nuisance transport to and from Lake Champlain are adequate;                     |
| 3  | (3) a proposal for siting boat washing facilities or other comparable           |
| 4  | aquatic nuisance control measures at boat launches, marinas, or other areas on  |
| 5  | Lake Champlain, including where proposed facilities or other aquatic nuisance   |
| 6  | control measures would be located;  |
| 7  | (4) a summary of how proposed boat washing facilities or comparable             |
| 8  | aquatic nuisance control measures would be staffed, including whether staff     |
| 9  | would possess sufficient authority to inspect a vessel entering or leaving Lake |
| 10 | Champlain in order to require boat washing or another aquatic nuisance control  |
| 11 | measure;  |
| 12 | (5) an estimate of the cost to implement proposed boat washing facilities       |
| 13 | or other aquatic nuisance control measures on Lake Champlain; and               |
| 14 | (6) draft legislation that the Secretary determines is necessary to             |
| 15 | implement any boat washing facility or other aquatic nuisance control measure   |
| 16 | proposed in the report.   |
| 17 | (b) As used in this section, "aquatic nuisance" and "vessel" shall have the     |
| 18 | same meanings as set forth in 10 V.S.A. § 1452.                                 |
| 19 | Sec. 7. EFFECTIVE DATE  |
| 20 | This act shall take effect on July 1, 2017.                                     |
| 21 |   |

| 1 |                   |         |
|---|-------------------|---------|
| 2 |                   |         |
| 3 |                   |         |
| 4 |                   |         |
| 5 |                   |         |
| 6 | (Committee vote:) |         |
| 7 |                   |         |
| 8 |                   | Senator |

(Draft No. 1.1 – S.75)

9

3/1/2017 - MOG - 01:53 PM

Page 11 of 11

FOR THE COMMITTEE